88TH CONGRESS 1st Session

^s H. R. 4070

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 21, 1963

Mrs. SULLIVAN introduced the following bill; which was referred to the Committee on Banking and Currency

A BILL

To assist in the promotion of economic stabilization by requiring the disclosure of finance charges in connection with extensions of credit.

Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 That this Act may be cited as the "Truth in Lending Act".

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DECLARATION OF PURPOSE

5 SEC. 2. The Congress finds and declares that economic 6 stabilization is threatened by the untimely use of credit for 7 the acquisition of property and services. The untimely use 8 of credit results frequently from a lack of awareness of the cost thereof to the user. It is the purpose of this Act to
 assure a full disclosure of such cost with a view to preventing
 the uniformed use of credit to the detriment of the national
 economy.

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DEFINITIONS

SEC. 3. As used in this Act, the term-

7 (1) "Board" means the Board of Governors of the Fed8 eral Reserve System.

(2) "Credit" means any loan, mortgage, deed of trust, 9 advance, or discount; any conditional sales contract; any con-10 tract to sell, or sale, or contract of sale of property or serv-11 ices, either for present or future delivery, under which part 12 or all of the price is payable subsequent to the making of 13 14 such sale or contract; any rental-purchase contract; any contract or arrangement for the hire, bailment, or leasing of 15 property; any option, demand, lien, pledge, or other claim 16 against, or for the delivery of, property or money; any pur-17 chase, or other acquisition of, or any credit upon the security 18 of, any obligation or claim arising out of any of the fore-19 going; and any transaction or series of transactions having a 20 similar purpose or effect. 21

(3) "Finance charge" means the sum of all the charges
(including but not limited to interest, fees, service charges,
and discounts) which any person to whom credit is extended

incurs in connection with, and as an incident to, the extension
of such credit.

3 (4) "Creditor" means any person engaged in the busi4 ness of extending credit (including any person who as a
5 regular business practice makes loans or sells or rents prop6 erty or services on a time, credit, or installment basis, either
7 as principal or as agent) who requires, as an incident to the
8 extension of credit, the payment of a finance charge.

9 (5) "Person" means any individual, corporation, part-10 nership, association, or other organized group of persons, or 11 the legal successor or representative of the foregoing, and 12 includes the United States or any agency thereof, or any 13 other government, or any of its political subdivisions, or any 14 agency of the foregoing.

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DISCLOSURE OF FINANCE CHARGES

16 SEC. 4. (a) Except as provided in subsection (b), 17 any creditor shall furnish to each person to whom credit is 18 extended, prior to the consummation of the transaction, a 19 clear statement in writing setting forth, to the extent ap-20 plicable and in accordance with rules and regulations pre-21 scribed by the Board, the following information—

(1) the cash price or delivered price of the property
or service to be acquired;

24 (2) the amounts, if any, to be credited as down25 payment and/or trade-in;

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1	(3) the difference between the amounts set forth
2	under clauses (1) and (2);
3	(4) the charges, individually itemized, which are
4	paid or to be paid by such person in connection with the
5	transaction but which are not incident to the extension
6	of credit;
7	(5) the total amount to be financed;
8	(6) the finance charge expressed in terms of dollars
9	and cents; and
10	(7) the percentage that the finance charge bears to
11	the total amount to be financed expressed as a simple
12	annual rate on the average outstanding unpaid balance
13	of the obligation.
14	(b) Any creditor agreeing to extend credit to any person
15	pursuant to a revolving or open-end credit plan shall, in
16	accordance with rules and regulations prescribed by the Board
17	and in lieu of the information described in subsection (a) —
18	(1) furnish to such person, prior to agreeing to
19	extend credit under such plan, a clear statement in writ-
20	ing setting forth the simple annual percentage rate or
21	rates at which a finance charge will be imposed; and
22	(2) furnish to such person, at the end of each
23	monthly period (which need not be a calendar month)
24	following the entering into of any such agreement, a
25	clear statement in writing setting forth-

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(A) the outstanding balance in the account of such person as of the beginning of such monthly period;

(B) the amount of each extension of credit to such person (including the cash price or delivered price of any property or service acquired by such person) during such period, together with the date thereof and a brief identification of any property or services so acquired;

(C) the total amount received from, or credited to the account of, such person during such period;
(D) the finance charge (in dollars and cents) required for such period;

14 (E) the outstanding balance in the account of
15 such person as of the end of such monthly period;
16 and

17 (F) the simple annual percentage rate or rates 18 providing a yield equal to the finance charge imposed. As used in this subsection, the term "revolving or open-end 19 20 credit plan" means a credit plan under which the total 21 amount of credit to be utilized. the dollar amount of the 22 finance charge to be assessed, and the amounts and times of 23 repayment are not specified at the time an agreement to extend credit pursuant to such plan is entered into. 24

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REGULATIONS

SEC. 5. (a) The Board shall prescribe such rules and 2 3 regulations as may be necessary or proper in carrying out the provisions of this Act. Such rules and regulations shall (1) 4 5 include a description of (A) the methods which may be used in determining the "simple annual rate" or "simple annual 6 7 percentage rates" for the purpose of section 4, and (B) the 8 size of type or lettering which shall be used in setting forth 9 information required by such section, and (2) require that 10 such information be set forth with sufficient prominence to 11 insure that it will not be overlooked by the person to whom 12 credit is extended. Any rule or regulation prescribed here-13 under may contain such classifications and differentiations, and may provide for such adjustments and exceptions as in 14 the judgment of the Board are necessary or proper to effectu-15 ate the purposes of this Act or to prevent circumvention or 16 evasion, or to facilitate the enforcement of this Act, or any 17 rule or regulation issued thereunder. In prescribing any ex-18 ceptions hereunder with respect to any particular type of 19 credit transaction, the Board shall consider whether in such 20transactions compliance with the disclosure requirements of 21 this Act is being achieved under any other Act of Congress. $\mathbf{22}$ The Board shall exempt those credit transactions involving 23 extensions of credit to basiness firms, governments, or gov-24 ernmental agencies or instrumentalities as to which it deter-25

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1 mines adherence to the disclosure requirements of this Act
2 is not necessary to carry out the purpose of this Act.

(b) In the exercise of its powers under this section, the
Board shall request the views of other Federal agencies
exercising regulatory functions with respect to creditors, or
any class of creditors, which are subject to the provisions of
this Act, and such agencies shall furnish such views upon
request of the Board.

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EFFECT ON STATE LAWS

SEC. 6. (a) This Act shall not be construed to annul, or
to exempt any creditor from complying with, the laws of any
State relating to the disclosure of information in connection
with credit transactions, except to the extent that such laws
are directly inconsistent with the provisions of this Act.

(b) The Board shall by regulation except from the requirements of this Act any credit transactions or class of transactions which it determines are effectively regulated under the laws of any State so as to require the disclosure by the creditor of the same information as is required under section 4 of this Act.

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PENALTIES

SEC. 7. (a) Any creditor who in connection with any credit transaction fails to disclose to any person any information in violation of this Act or any regulation issued thereunder shall be liable to such person in the amount of \$100,

or in an amount equal to twice the finance charge required 1 by such creditor in connection with such transaction, which-2 ever is the greater, except that such liability shall not exceed 3 \$2,000 on any credit transaction. Action to recover such 4 penalty may be brought by such person within one year 5 from the date of the occurrence of the violation, in any court 6 of competent jurisdiction. In any such action, no person 7 shall be entitled to recover such penalty solely as the result 8 9 of the erroneous computation of any percentage required by section 4 (a) (7), 4 (b) (1), or 4 (b) (2) (F) cf this Act to 10 be disclosed to such person, if the percentage disclosed to such 11 person pursuant to this Act was in fact greater than the per-12 13 centage required by such section to be disclosed. In any action under this subsection in which any person is entitled 14 to a recovery, the creditor shall be liable for reasonable 15 attorneys' fees and court costs as determined by the court. 16 As used in this subsection, the term "court of competent 17 jurisdiction" means either any Federal court of competent 18 jurisdiction regardless of the amount in controversy or any 19 State court of competent jurisdiction. 20

(b) Except as specified in subsection (a) of this section,
nothing contained in this Act or any regulation thereunder
shall affect the validity or enforcibility of any contract or
transaction.

(c) Any person who willfully violates any provision of
 this Act or any regulation issued thereunder shall be fined
 not more than \$5,000 or imprisoned not more than one
 year, or both.

5 (d) No punishment or penalty provided by this Act 6 shall apply to the United States, or any agency thereof, or 7 to any State, any political subdivision thereof, or any agency 8 of any State or political subdivision.

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EFFECTIVE DATE

SEC. 8. This Act shall become effective on January 1,11 1964.